



# RICAPS

**Regionally Integrated Climate Action Planning Support**

**Multi-city Working Group**

**May 23, 2023**

RICAPS technical assistance is available through the San Mateo County Energy Watch program, which is funded by California utility customers, administered by Pacific Gas and Electric Company (PG&E) under the auspices of the California Public Utilities Commission and with matching funds provided by C/CAG and additional funding provided by Peninsula Clean Energy.

# Agenda

**Welcome & Agenda-** Avana Andrade, Senior Sustainability Specialist, Office of Sustainability

- **Berkeley Ruling Update:** Paul Sheng, SMC, Blake Herrschaft, PCE, Ryan Gardner, Rincon Consultants

## **Announcements-**

- Re-introduction to our agency partners
- Update about inventories
- Neighborhood electrification pilot query
- Accessing PG&E's collaborative planning tool

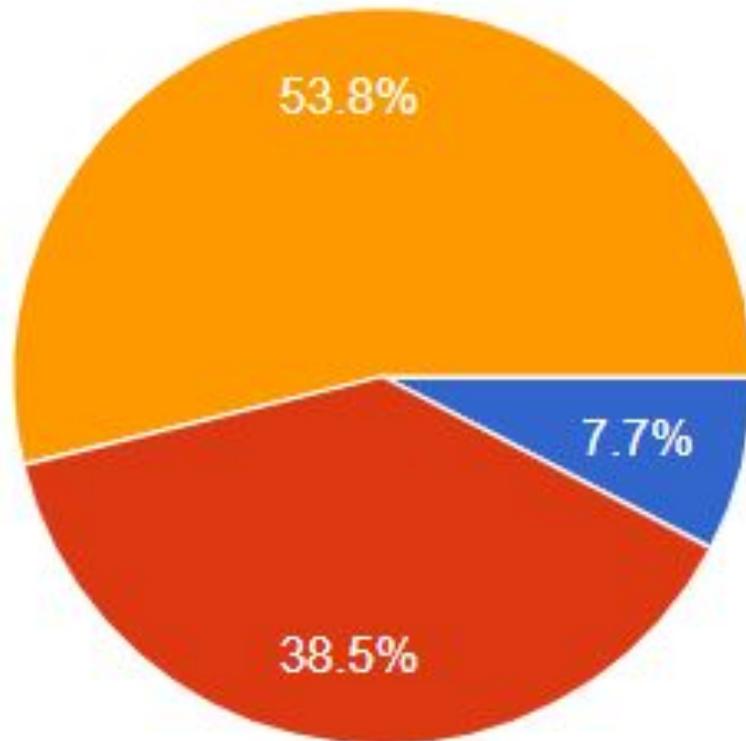
**Planning for Long-Term Grid Reliability** - Neil Raffan, Regulatory Analyst, Integrated Resource Planning, CPUC

**Grid Reliability Planning** - Satvir Nagra, Director of Asset Planning, PG&E

**Peninsula Clean Energy's 24/7 Plan** - Sara Matta, Power Resources and Compliance Manager, Peninsula Clean Energy

# Berkeley vs. CA Restaurant Association *Lawsuit: Pre-Meeting Survey Results*

Is the recent ruling on your radar?



- No, I don't really know what that is.
- Yes, I'm aware of it, but it's not something I think much about.
- Yes, I'm very aware of it and it has affected my work significantly.

# Berkeley vs. CA Restaurant Association

## *Lawsuit Timeline*

- Berkeley adopted ordinance prohibiting installation of natural gas piping within newly constructed building
- California Restaurant Association (CRA) sued
- District Court dismissed the case
- CRA appealed
- 9th Circuit panel reversed district court decision

### **Berkeley:**

- Has not received a stay or injunction and is still enforcing their ordinance as of 5/11/23
- Has filed an application to extend the deadline to file a petition for a rehearing en banc to 5/31/23

# Existing Building Impacts in 60 Seconds

**Anything that does not explicitly ban NG is unaffected by this lawsuit**

- Prewiring
- Two-way AC
- Points based checklist

Caveat – This is what we are hearing from legal review so far, this is not legal advice.

### Put Ordinance on Hold

### New Ordinance

- Electric Preferred
  - EPCA Exemption protects electric preferred for new construction
  - Less clear for existing buildings
- Air Quality Based i.e Zero NO<sub>x</sub>
  - EPCA does not apply to AQ Emissions
  - Local govt has express authority to regulate AQ Emissions - Health & Safety Code § 39002

### Wait and See

- Decide ahead of time that if a lawsuit is threatened you will:

A – Drop the ordinance (Palo Alto)  
B – Engage in a lawsuit based on 7 point exemption test

## New Ordinance

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    - EPCA Exemption protects electric preferred for new construction
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  - Air Quality Based i.e Zero NO<sub>x</sub>
    - EPCA does not apply to AQ Emissions
    - Local govt has express authority to regulate AQ Emissions - Health & Safety Code § 39002
- PCE is investigating development of an AQ based ordinance.
  - Could allow follow through to existing buildings (similar to BAAQMD)

# Announcement

## PG&E Zonal Electrification Collaboration Tool

### Steps to Access

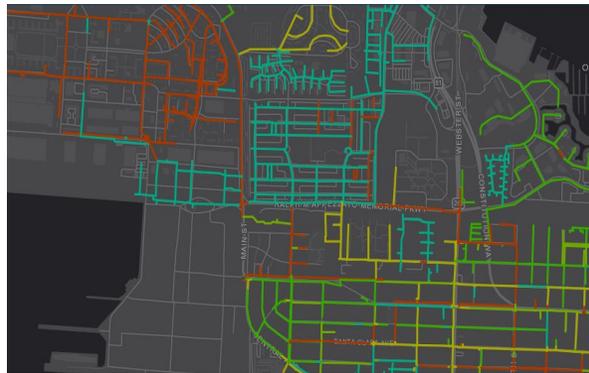
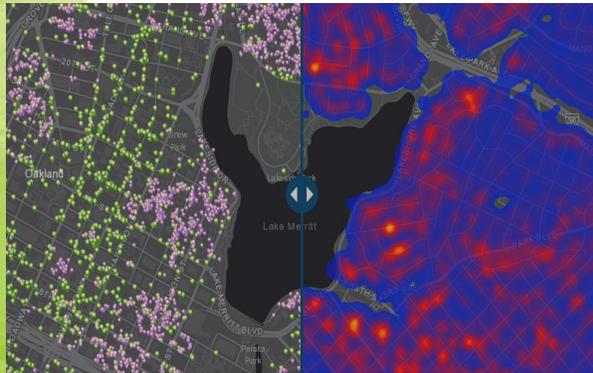
1. Contact Rachel Wittman ([r7wu@pge.com](mailto:r7wu@pge.com)) to request access to the tool for your city, county, or other organization
2. Sign an NDA to protect sensitive customer information
3. Schedule an overview and demo of the tool
4. Receive login for your org and start collaborating

### Why an NDA?

- Although we republish the data contained in the tool without personal information like customer names, addresses, and contact information, information such as usage, income, and more are considered Personally Identifiable Information (PII).
- To protect our customers' privacy, it is a necessity to ensure this PII is only accessed on a "need to know" basis and is not shared beyond what is intended.



The Gas Asset Analysis Tool has various data layers to assess electrification potential of a given geographic area



# Electrification and Grid Reliability: 5 Key Takeaways for Local Governments

From Ari Gold-Parker, E3

1. **Distribution system (i.e. local lines) reliability is concerned with local distribution system outages, which are the most common outages**
  - a. The outages people are more likely to experience in San Mateo County are related to distribution system outages due to weather, PSPS events, smaller-scale equipment failures, not issues with the bulk system, and not from inadequate resources to serve load. These are not common.
  
2. **Bulk system reliability is concerned with bulk grid outages and rolling blackouts, which are even less common than distribution outages**
  - a. This means that when we're talking to the public about the impacts electrification may cause to the grid, that distribution system outages are generally not driven by customer load. Most electrification loads would actually improve our utilization of the grid by adding loads off-peak, which is basically de-stressing the grid. To the extent we are adding new loads on-peak, that could require more investment.

# **Electrification and Grid Reliability: 5 Key Takeaways for Local Governments**

## **Contd...**

From Ari Gold-Parker, E3

### **3. New loads may require new investments**

- a. Utilities and state agencies plan for small, regional, and statewide investments in the grid as part of regular distribution, transmission, and resource adequacy planning processes

### **4. Costs of electrification will be very heterogeneous and some customers may need expensive electric service and/or panel upgrades; however, these investments may also be needed for air conditioning or EV charging.**

- a. As demand for electrification rises, the utilities and state regulators will plan and invest accordingly. State regulators and electric utilities are actively planning for electrification loads at every level of system planning.

### **5. Utility and CCA planning processes are in place so that new loads should not impact reliability**

# Planning for Long-Term Grid Reliability - CPUC's Integrated Resource Planning Process

Regionally Integrated Climate Action Planning Support – RICAPS – San Mateo County  
Multi-city Working Group

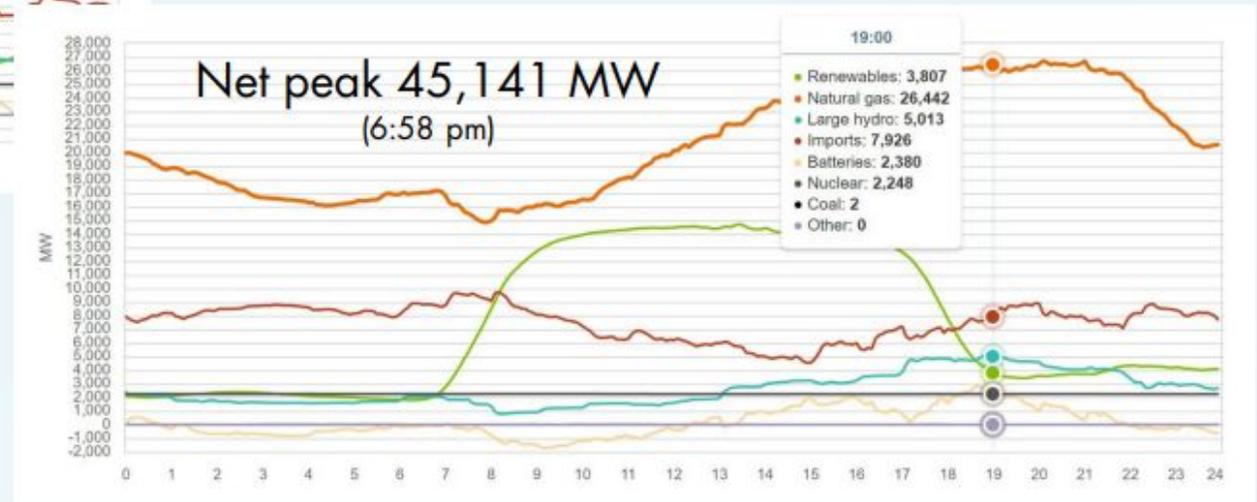
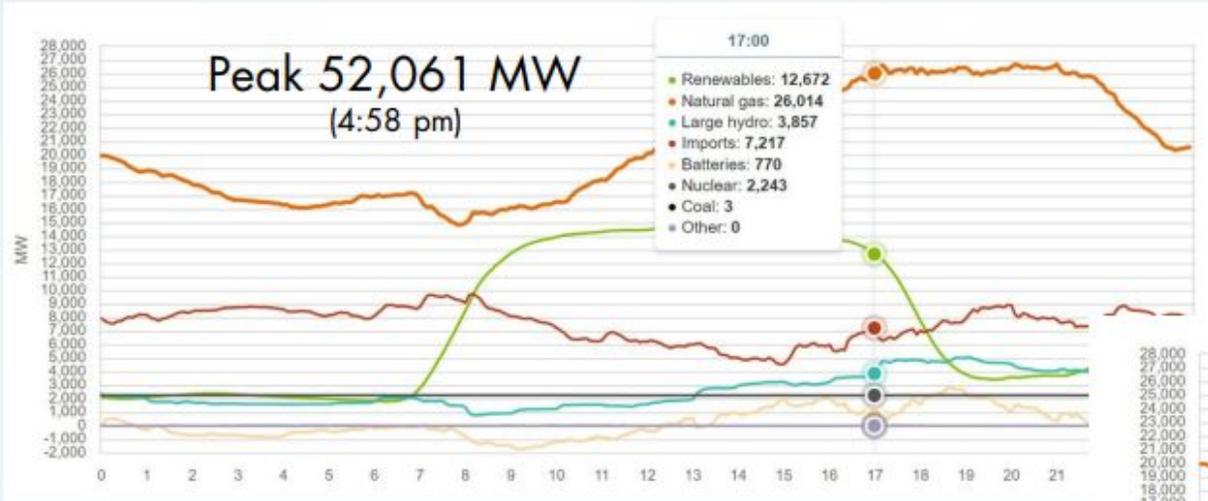
Neil Raffan, Senior Regulatory Analyst – Integrated Resource Planning | Energy  
Division

May 23, 2023



California Public  
Utilities Commission

# SEPT 6 PEAK AND NET PEAK RESOURCE STACK



# Who We Regulate

Privately owned utilities, including:

- Electric
- Natural gas
- Water
- Telecommunications
- Rail
- Passenger transportation companies



# Integrated Resource Planning (IRP) in California Today

- The objective of IRP is to reduce the cost of achieving greenhouse gas (GHG) reductions and other policy goals by looking across individual load serving entity (LSE) boundaries and resource types to identify solutions to reliability, cost, or other concerns that might not otherwise be found
- Goal of the 2022-23 IRP cycle is to ensure that the electric sector is on track, between now and 2035, to support California's economy-wide GHG reduction goals and achieve the SB 100 target of 100% renewable and carbon-free electricity by 2045
- The IRP process has two parts:
  - First, it identifies an optimal portfolio for meeting state policy objectives and encourages the LSEs to procure towards that future
  - Second, it collects and aggregates the LSEs' collective efforts for planned and contracted resources to compare the expected system to the identified optimal system. The CPUC considers a variety of interventions to ensure LSEs are progressing towards an optimal future.

# Scope of this Discussion

## What is “electric grid reliability”

- ▣ Reliability = maintaining electricity service for customers, “keeping the lights on”
- ▣ Broadly speaking: two kinds of reliability that describe different types of power outages

|                                 | Distribution system reliability   | “Bulk system” reliability, a.k.a. “Resource Adequacy”   |
|---------------------------------|---|---|
| <b>Type of outage</b>           | <ul style="list-style-type: none"> <li>• Local outage on part of the distribution system</li> </ul>   | <ul style="list-style-type: none"> <li>• System-wide blackout</li> <li>• Rolling blackouts</li> </ul>   |
| <b>Overall outage drivers</b>   | <ul style="list-style-type: none"> <li>• Weather</li> <li>• Equipment failures or maintenance</li> </ul>  | <ul style="list-style-type: none"> <li>• Not enough generation (and/or transmission) to meet peak load</li> </ul>   |
| <b>Direct causes of outages</b> | <ul style="list-style-type: none"> <li>• Tree falling on power line</li> <li>• Public Safety Power Shutoff (PSPS) due to fire risk</li> <li>• Planned maintenance projects</li> </ul> | <ul style="list-style-type: none"> <li>• Inadequate generation to meet peak load</li> <li>• Peak load exceeding forecast</li> <li>• Generator or transmission outage</li> </ul> |

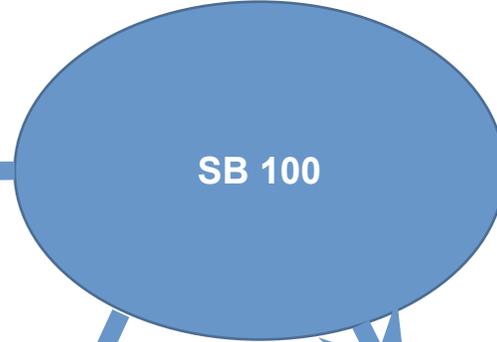


- CPUC IRP process must ensure reliability at the bulk system level
  - Complements parallel processes at the distribution level
- California Independent System Operator (CAISO) Balancing Authority Area
  - Serves a significant majority of the state's load
  - Trade with neighbors across the west very important
- Electricity generation & storage
  - Power stations
  - Distributed energy resources
- Transmission
- Emerging scope: risk of wildfires causing generation or transmission outages

Ari Gold-Parker, E3 – RICAPS 4/25/2023

# California's Electricity Planning Ecosystem

- Economy-wide plan to reach GHG targets
- Updated every 5 years



- Zero carbon electricity by 2045
- Joint agency report, every 4 years

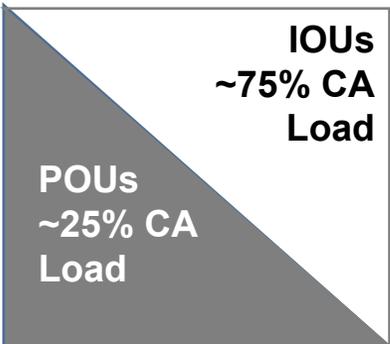
- Demand forecast for infrastructure planning
- Updated annually



SB 350: CARB sets electric sector GHG target range



- Assess transmission needs
- Conceptually approves new projects
- Updated annually

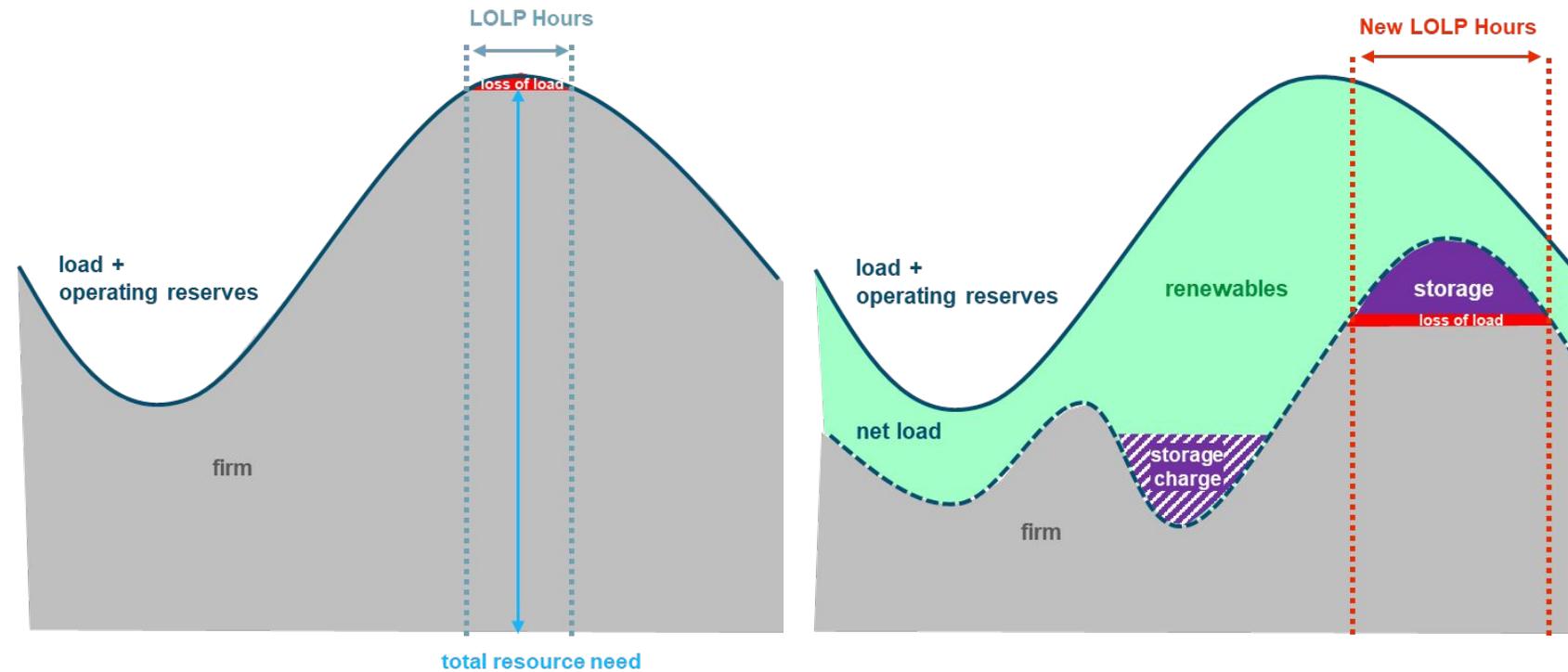


- Establishes GHG target within CARB's range for CPUC-jurisdictional LSEs
- Orders procurement + oversees compliance
- Annually transmits portfolios for CAISO transmission planning



- Plans filed per SB 350 + CPUC guidance
- Procurement in compliance w/ CPUC directives

# 1-in-10 year reliability standard & shifting risk



**24-hour period, traditional reliability planning**

**24-hour period, current reliability planning**

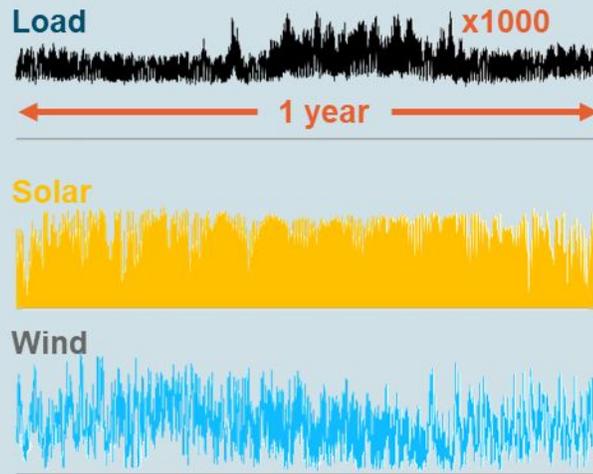
- We plan for the probability of load being lost (i.e., demand not met) being less than once every 10 years
- Our system is shifting from only “firm” resources (e.g., gas-fired electricity) to large supply from renewables
- Risky period (loss of load probability – LOLP) has shifted to after the sun sets

# Key Steps for Reliability Planning using LOLP Modeling

## Step 1: Model + Data Development

Develop a robust dataset of the loads and resources in a loss of load probability (LOLP) model

LOLP modeling evaluates resource adequacy across all hours of the year under a broad range of weather conditions



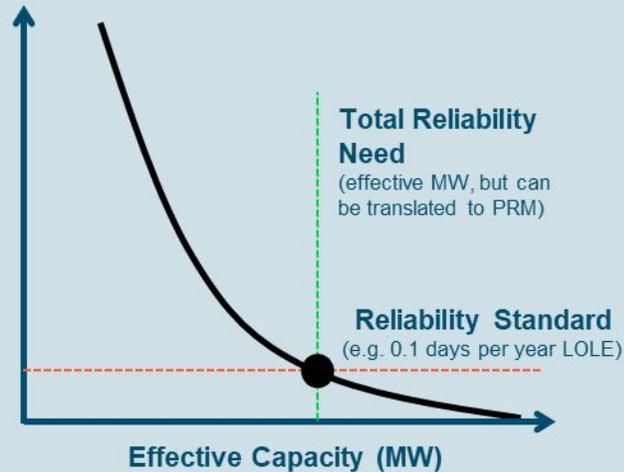
Robust probabilistic models + datasets are the foundation of any resource adequacy analysis

## Step 2: Need Determination

Identify the Total Reliability Need to achieve the desired level of reliability

Factors that impact the amount of effective capacity needed include load & weather variability, operating reserve needs

Loss of Load Expectation (days per year)



LOLP modeling provides Total Reliability Need in effective capacity MW to meet <math><0.1</math> days/yr LOLE, can be converted to a PRM

## Step 3: Resource Counting

Calculate resource capacity contributions using effective load carrying capability

ELCC measures a resource's contribution to reliability needs relative to perfect capacity, accounting for performance across all hours

Loss of Load Expectation (days per year)

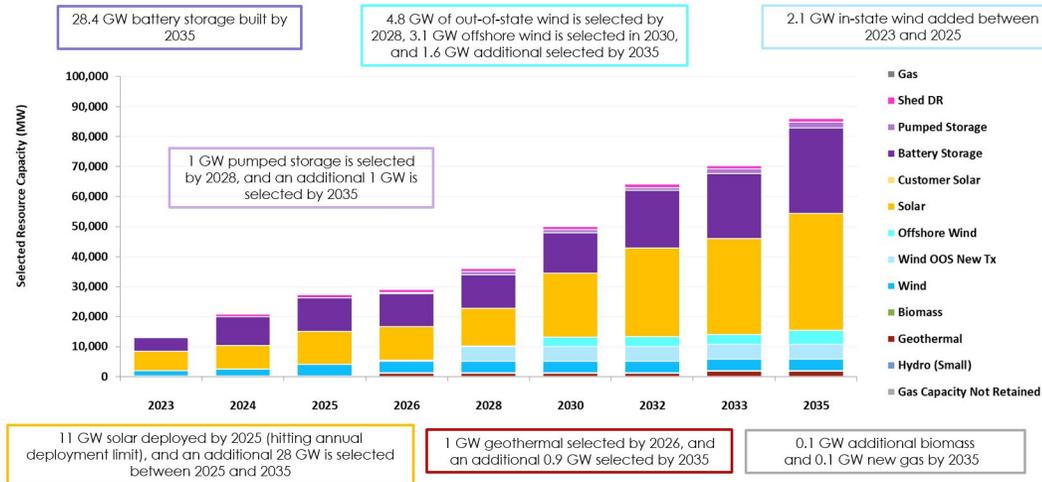


Effective or "perfect" capacity based accounting (UCAP or ELCC) counts all resources on a level playing field against that total reliability need

# Optimize demand, generation & transmission

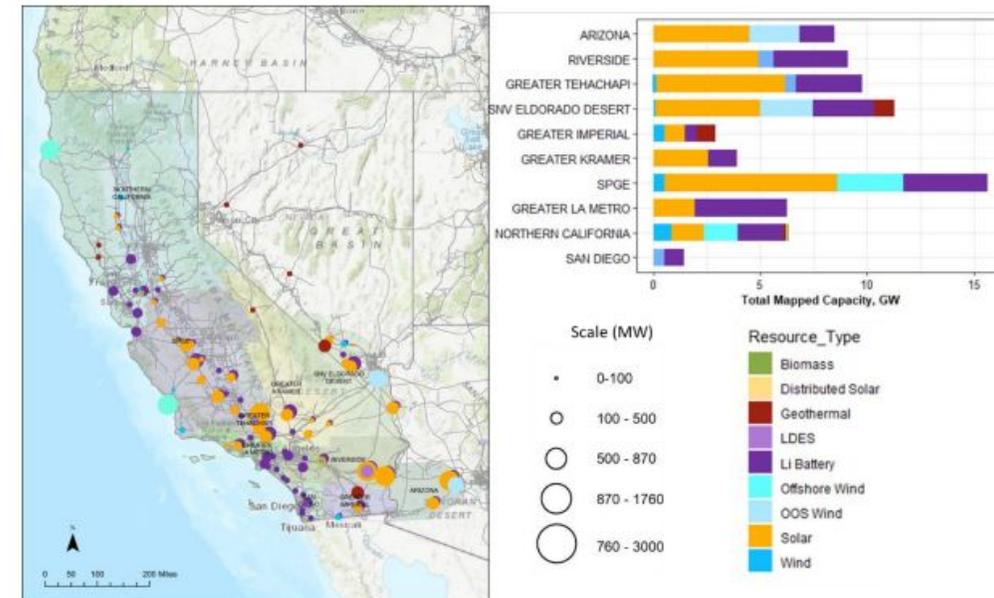
- Inputs to IRP process
  - Electricity demand forecast
  - Constraints including reliability, GHG-reduction
  - Resource options
  - Transmission options
- Outputs
  - New resources needed – type, amount, timing
    - Including demand-side
  - Existing resources to retain
  - New transmission needed
    - High-level, for detailed planning by CAISO

## Selected resources – 30 MMT 2023-2024 TPP HE Base Portfolio



## What & when...

Presentation Slide: Proposed Portfolios and Busbar Mapping for the 23-24 TPP p.19



## Where

Final Modeling Assumptions for the 23-24 TPP Report, 02/23/2023

p.5

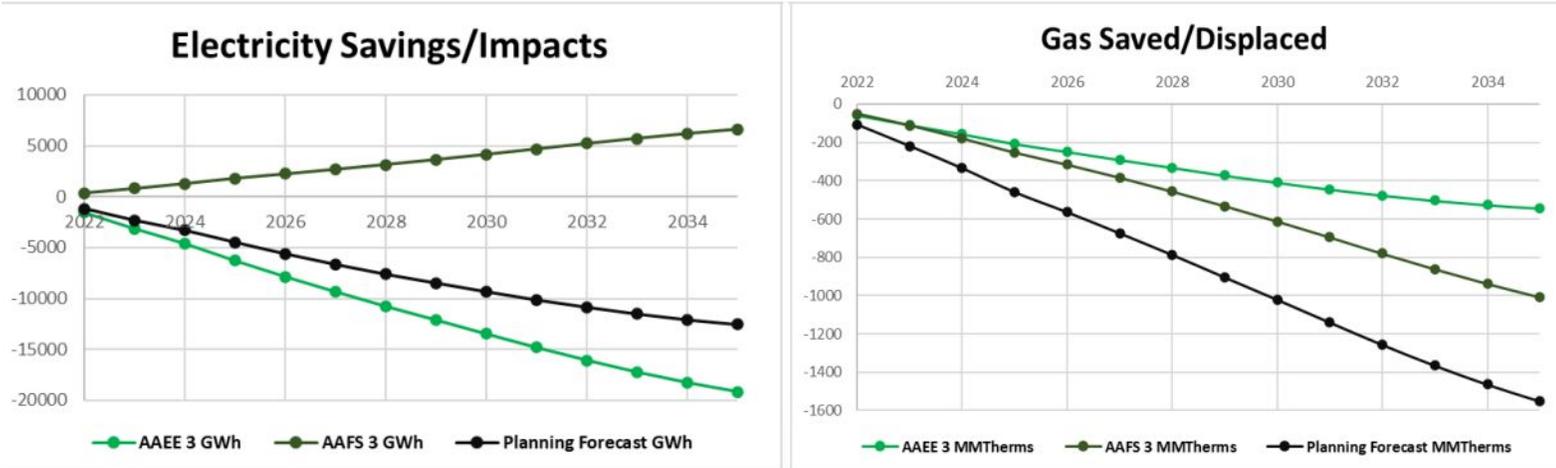
# Resource procurement: turning plans into action

- LSEs exist to ensure their customers' demand is met
  - CAISO wholesale electricity market matches demand with supply
- To ensure state objectives are met, CPUC regulates California's electricity market via several approaches:
  - Resource Adequacy (RA) program
  - Integrated Resource Planning (IRP) process
  - Renewables Portfolio Standard (RPS) program
  - Demand-side proceedings (e.g., High DER, Demand Flexibility, etc.)
- RA program requires mandatory procurement of reliable capacity by LSEs 1-3 years ahead
- IRP process looks further out, particularly re the need for new resources
  - 18.8 gigawatts of clean new reliable capacity required online 2021-2028
  - Transitioning to a programmatic approach

# Electricity demand forecast includes building electrification



## 2022 Planning Forecast AAEE 3 & AAFS 3



- Both AAEE and AAFS reduce gas consumption statewide
- While AAEE 3 also reduces electricity consumption, AAFS 3 adds an incremental amount; however, the overall combined electricity consumption is still reduced

- Building electrification = Additional Achievable Fuel Switching (AAFS)
- ~6,000 GWh per annum by 2035, more than offset by Additional Achievable Energy Efficiency (AAEE)
- For context, total demand is ~250-300,000 GWh per annum
- Also consider 2022 State Strategy for State Implementation Plan: proposed zero-emissions space and water heaters from 2030
- Impact on net peak is what matters for reliability

# Considerations for RICAPS Multi-city Working Group

- Electrification is a key strategy to decarbonize our economy
- Our electricity system planning processes - demand forecasting, IRP, and transmission planning - are designed to consider/guide/implement transport and building electrification
- Current bulk system reliability challenges are after sunset in late summer
- Building electrification is expected to increase demand in winter; potentially transition to a winter peaking system ~mid-to late-2030's
- Stakeholder participation in planning processes is crucial

# Further Information

- [2022-2023 IRP Cycle Events and Materials \(ca.gov\)](#)
- [California Energy Commission: Energy System Reliability Docket Log](#)
- [California Energy Commission: 2022 IEPR Docket Log](#)
- Neil Raffan, Regulatory Analyst, IRP
  - 415.703.2013
  - [Neil.Raffan@cpuc.ca.gov](mailto:Neil.Raffan@cpuc.ca.gov)

**“Plans are nothing;  
planning is everything!”**

-- Dwight D. Eisenhower

# Grid Planning Overview

May 23, 2023



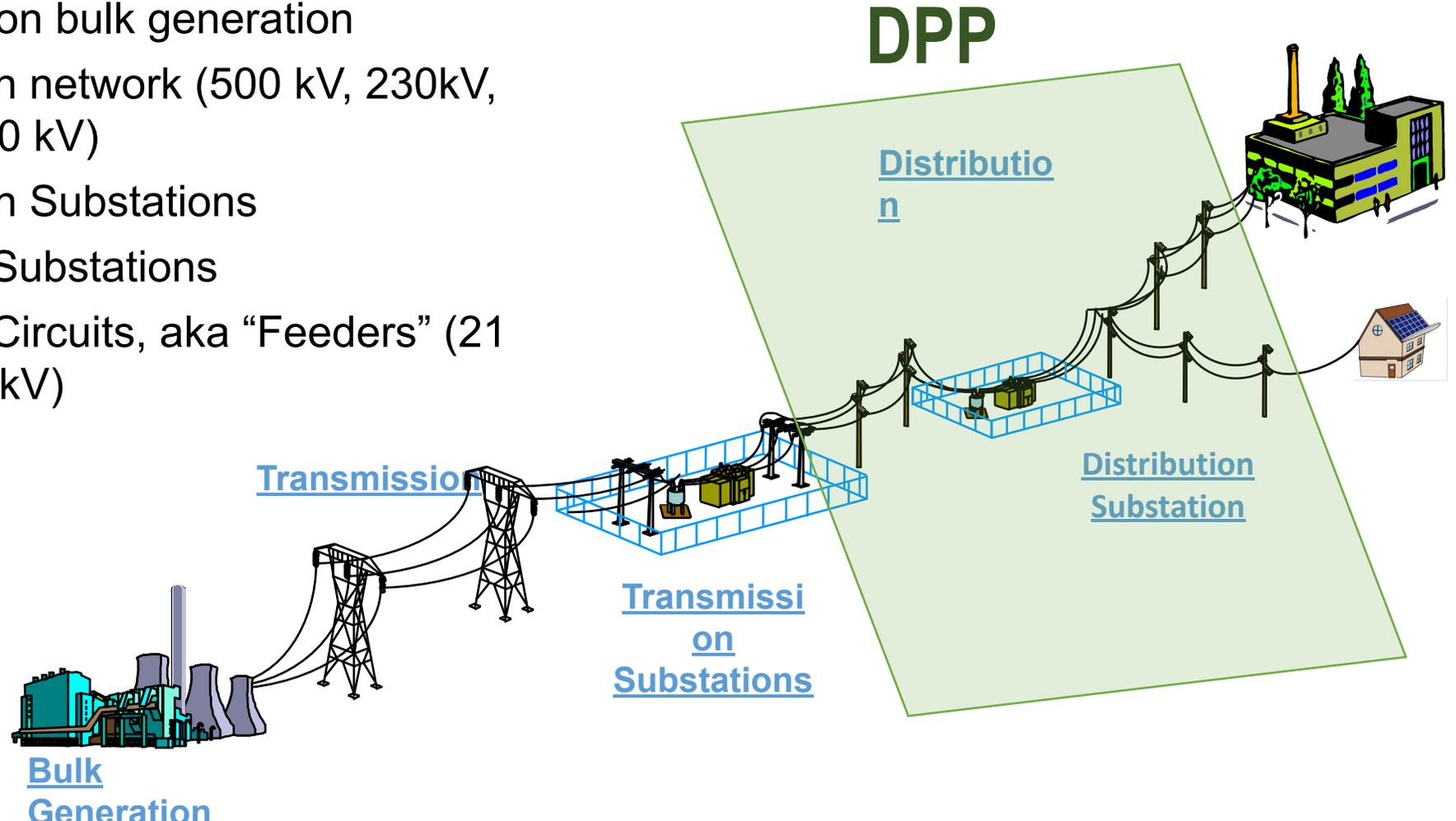
# Distribution Planning Process (DPP)



# Electric Power System Overview

## The electric power system broadly consists of:

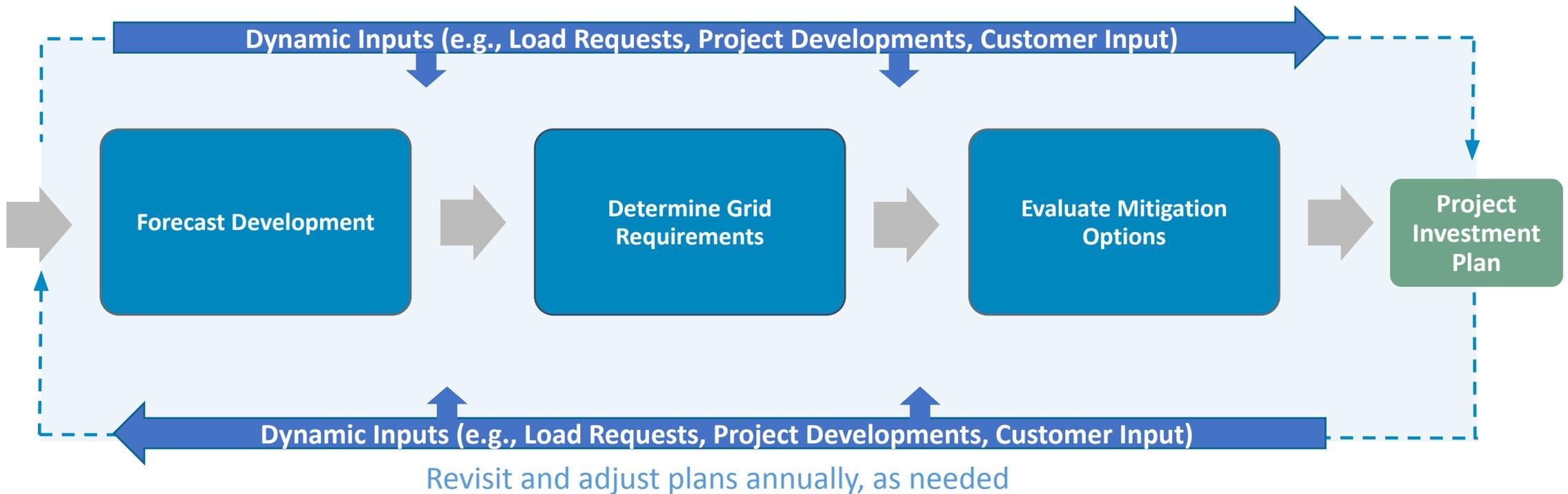
- Central-station bulk generation
- Transmission network (500 kV, 230kV, 115 kV, 70/60 kV)
- Transmission Substations
- Distribution Substations
- Distribution Circuits, aka “Feeders” (21 kV, 12 kV, 4 kV)





# Distribution Planning Process Overview

The current **Distribution Planning Process** is an **annual, dynamic process** that identifies projected **distribution capacity** deficiencies and determines mitigation plans to address those projected deficiencies.





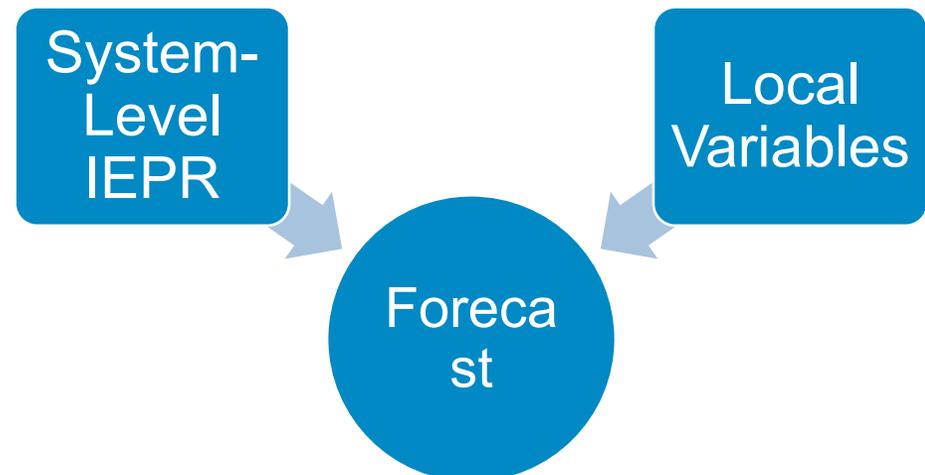
# Forecast Development\*

## Load Forecast

- Utilize California Energy Commission's (CEC) Integrated Energy Policy Report (IEPR) (top down) forecast of system-level electric load growth
- Utilize localized variables (bottom up) such as historical area loading, economic indicators and temperature data
- Develop 1-in-10-year temperature-adjusted load forecast at the substation and circuit levels
- Load Service Applications
  - Account for requests for new load service at specific locations with specific in-service dates
  - Customer engagement on load applications

## DER Forecast

- CEC's forecast of system-level DER growth disaggregated to circuit and substation level and added to forecast
  - DER hourly profiles are incorporated into the load forecast
  - DERs can increase load (e.g., EVs) or decrease load (e.g., solar PV)



\*Detailed applications for IOU to be presented in upcoming Distribution Forecast Working Group (DFWG) Meeting



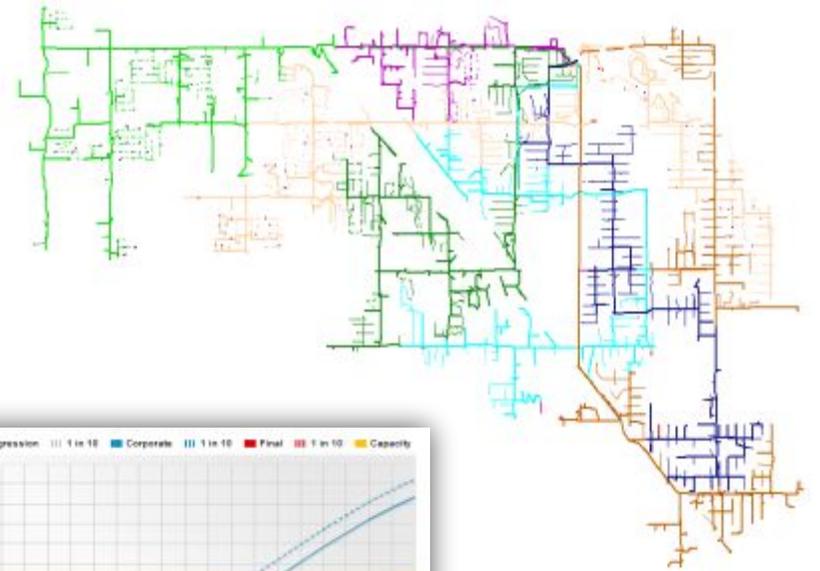
# Determine Grid Requirements

## Considerations

- Impact of projected forecasts on existing capacity equipment and configurations
- Maintain safety and reliability for customers
- Effects of planned utility projects and transfers
- Maintain operability to transfer customers under emergency conditions
- Diversity of specific geographic load and customer mix
- Effects on protection schemes
- Incorporation of local knowledge on customer needs and inputs

## General Process

- Determine Thermal Capacity Needs
- Evaluate Voltage and Power Quality Needs





# Evaluation of Mitigation Options

## Transfers/Operational changes

- Utilize existing capacity, where available

## Incremental Upgrades

- Identify smaller system upgrades to enable use of existing capacity

## New Capacity

- Determine if a capacity increase is needed (e.g., new circuit, substation capacity increase, new substation)

## DER Solutions

- e.g., DIDF sourcing, Customer-driven projects

## Guiding Principles

- Cost effectiveness for customers
- Ensure all grid requirements are met (e.g., capacity, voltage, reliability)
- Ensure system reliability and power quality
- Considerations:
  - Customer needs
  - Forecasted loads and dependable information about future growth
  - Impact on grid operations
  - Mitigation options that address multiple grid requirements
  - Ensure equal treatment for all customers

## Scope of Distribution Capacity Improvement

## Typical Timeline

Distribution line work to increase capacity or reconfigure circuits

12-36 months

Add a new circuit from an existing substation

24-36 months

Add or replace a substation transformer at an existing substation

36-48 months

Build a new substation

5-10 years depending on agency with CEQA oversight responsibility



# Ongoing Improvements to the DPP

- Engaging with Fleets to obtain multi-year load data and profiles
- Use of CEC's IEPR forecast scenarios that are aligned with state policies on electrification
- Increased complexity is driving the need for more advanced distribution planning tools and processes
- Leveraging existing outreach efforts with communities and customers to better inform the DPP
- Improving ICA data (e.g., hosting capacity data) to better inform customers on interconnection options
- Exploring the use of load flexibility/management to facilitate interconnection and provide bridging solutions
- Explore utilities orchestration of flexible load management and DERs



# Peninsula Clean Energy: 24/7 Renewable Procurement

RICAPS Meeting

May 23, 2023

## Outline

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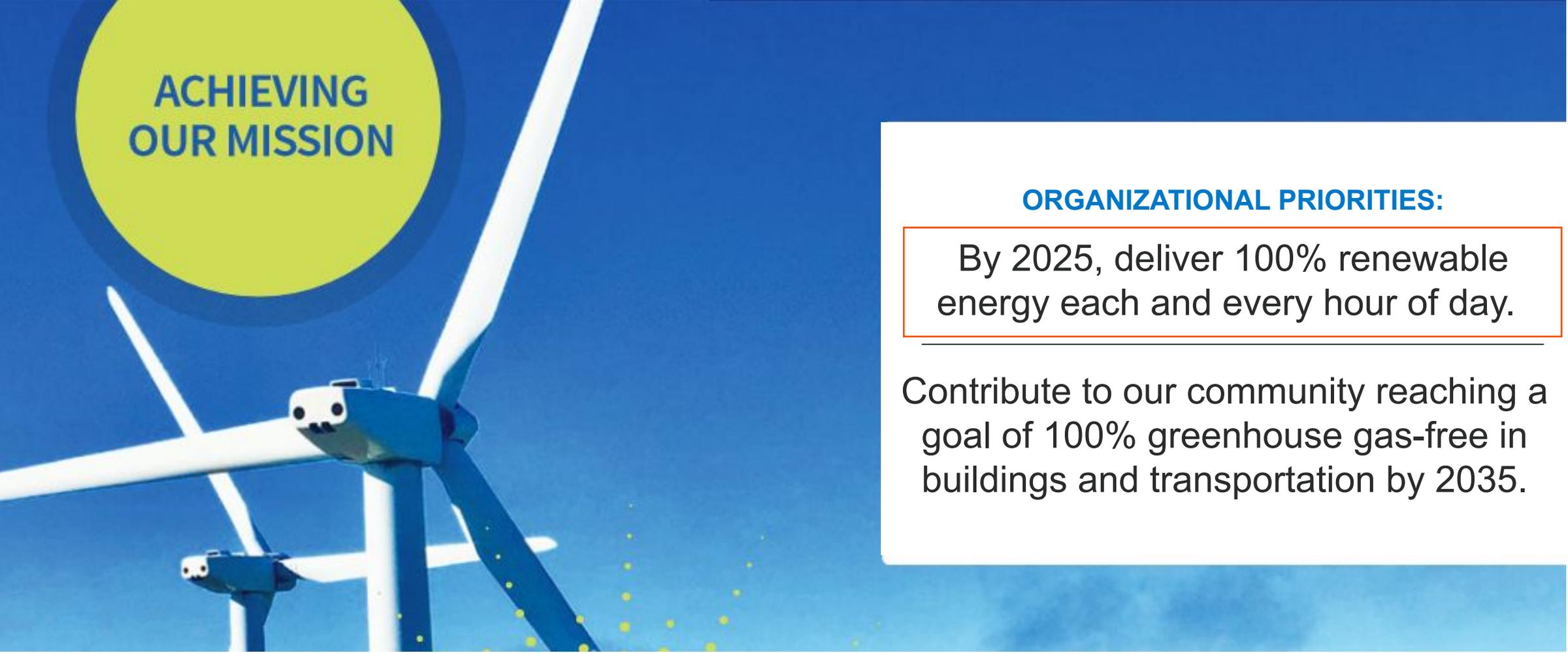
- Peninsula Clean Energy Introduction and review of how CCAs work
- Electricity Procurement Considerations
- 24/7 Renewable Procurement
- Load Forecasting
- Peak Load Forecasting
- Summary

## Introduction to Peninsula Clean Energy

- Community Choice Aggregator serving San Mateo County and the City of Los Banos
- Total service area population ~810,000
- 310,000+ customers
  - 10% C&I, but accounts for 60% of load
  - 90% Residential
- 97% overall participation rate
- Peak Load: 750 MW
- Annual Load: 3,600 GWh



## Peninsula Clean Energy's Mission



ACHIEVING  
OUR MISSION

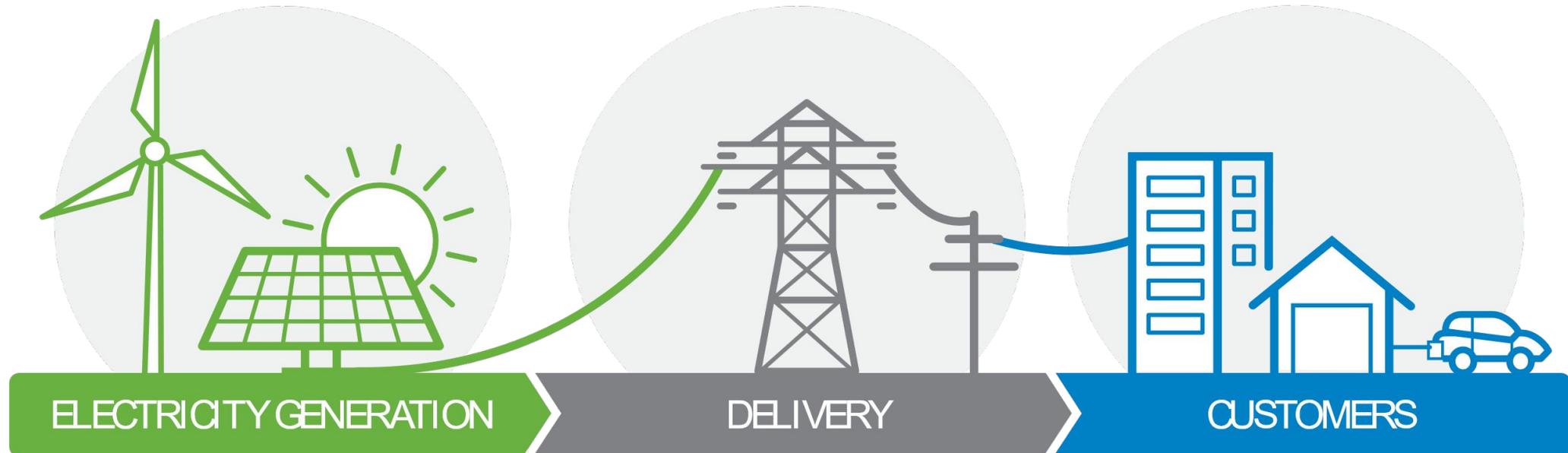
### ORGANIZATIONAL PRIORITIES:

By 2025, deliver 100% renewable energy each and every hour of day.

Contribute to our community reaching a goal of 100% greenhouse gas-free in buildings and transportation by 2035.

## Peninsula Clean Energy's Role in Electricity Service

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**Peninsula Clean Energy** provides electricity from clean sources at lower rates than PG&E

**PG&E** owns the power lines that deliver the power we generate, and they send a consolidated bill

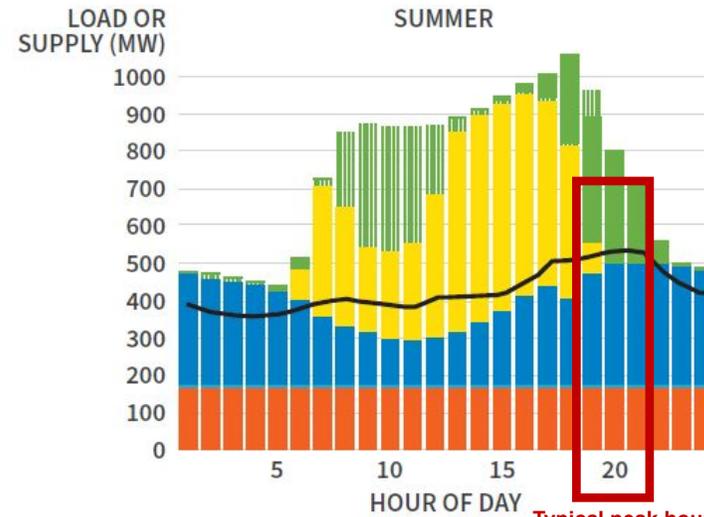
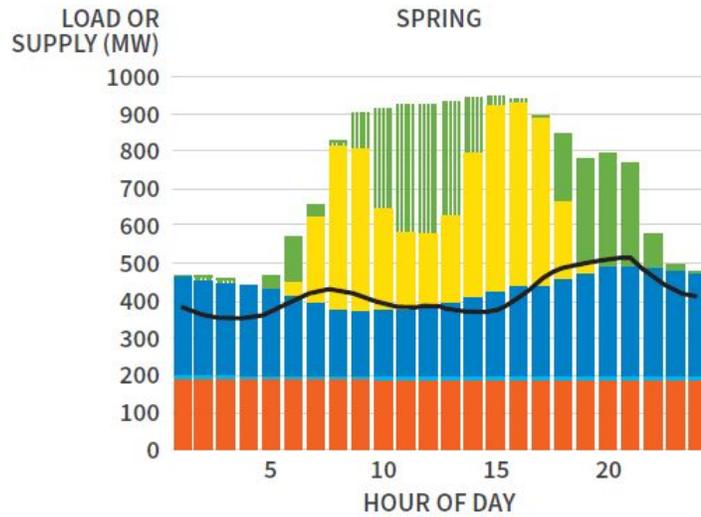
**Customers** of Peninsula Clean Energy are helping the environment and saving money

## Electricity Procurement Considerations

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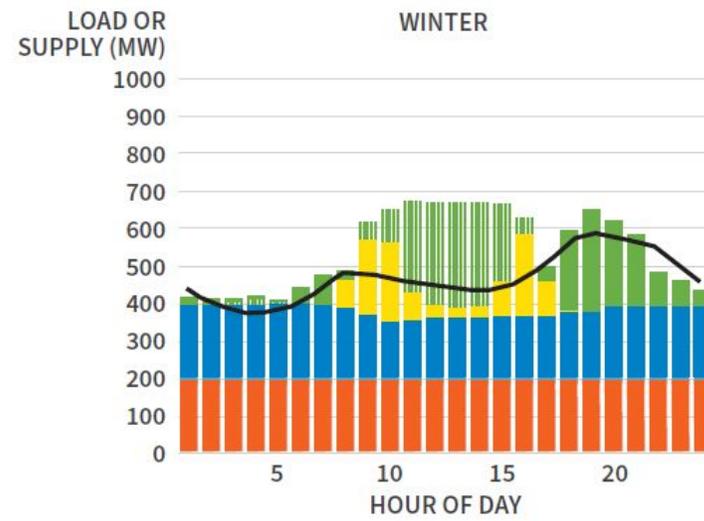
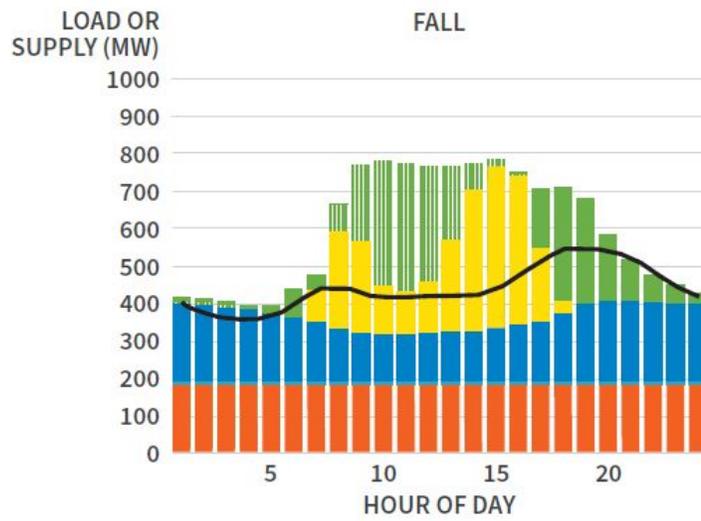
- Most electricity generation suppliers in CA (like Peninsula) must procure:
  - Renewable content (“RPS”)
    - Minimum: state RPS requirements; or higher internal goals like SMC’s 100% renewable goal
  - Resource adequacy (“RA”)
    - Based on forecast peak load plus a “planning reserve margin”
  - Energy market price protection (hedging)
- Peninsula Clean Energy’s 24/7 Procurement Approach allows us to contract for all three requirements at once, ensuring that we are holistically planning for and building our share of the California grid needs
- A “non-24/7” approach requires separate procurement for each product, and can lead to disjointed planning, or “tragedy of the commons”

# 24/7 Renewable Energy Procurement

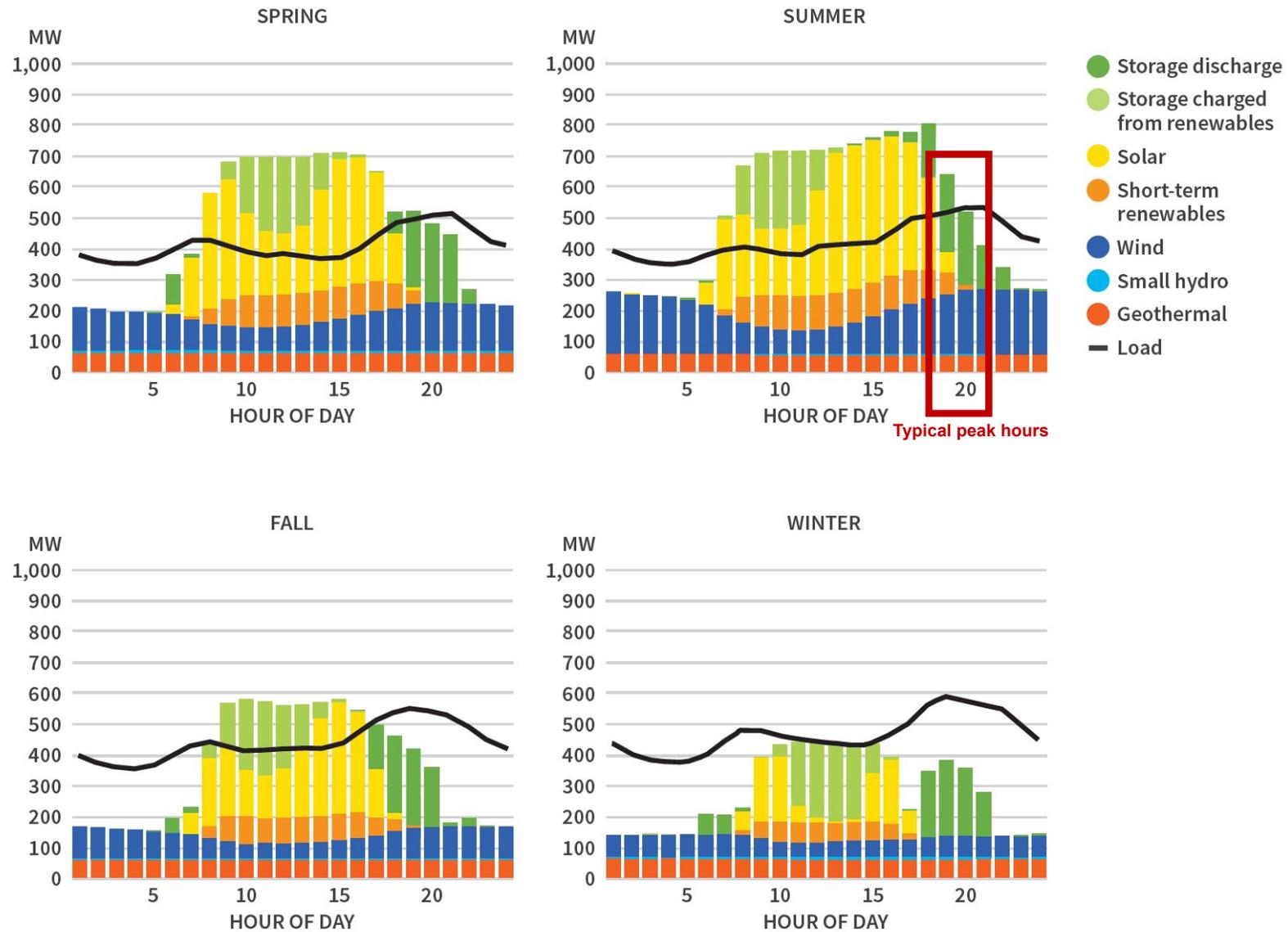


Typical peak hours

- Storage discharge
- Storage charged from renewables
- Solar
- Wind
- Small hydro
- Geothermal
- Load

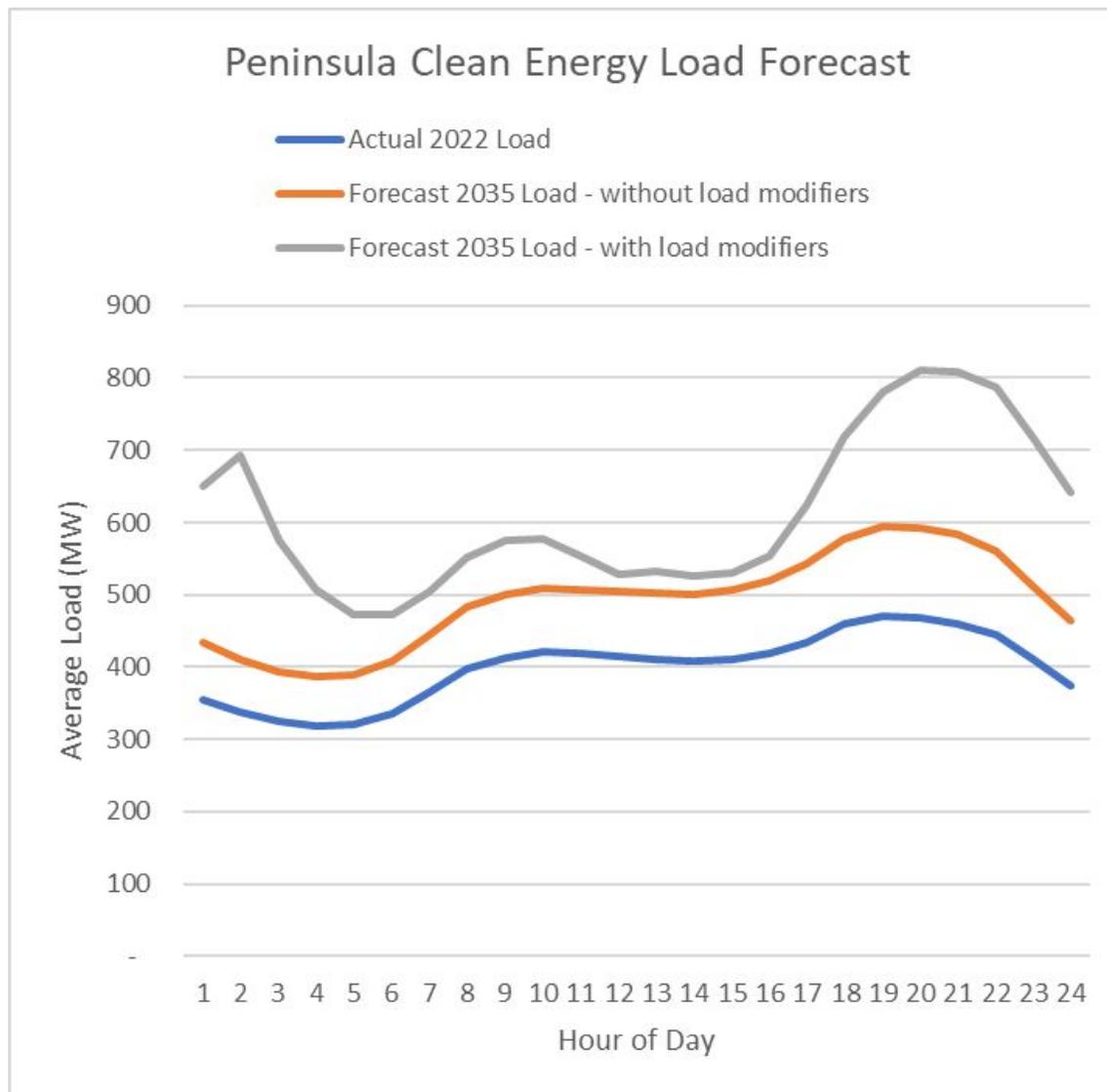


# Non-24/7 Renewable Energy Procurement

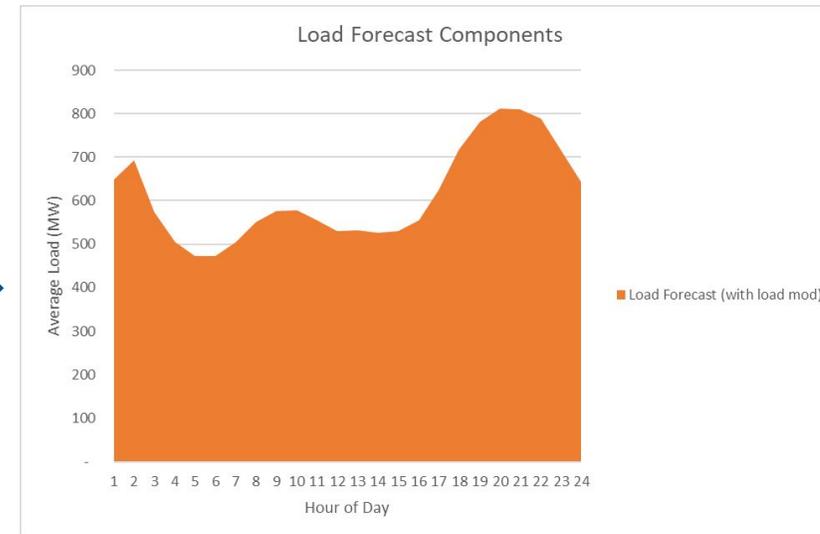
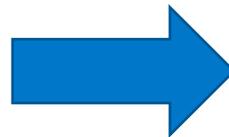
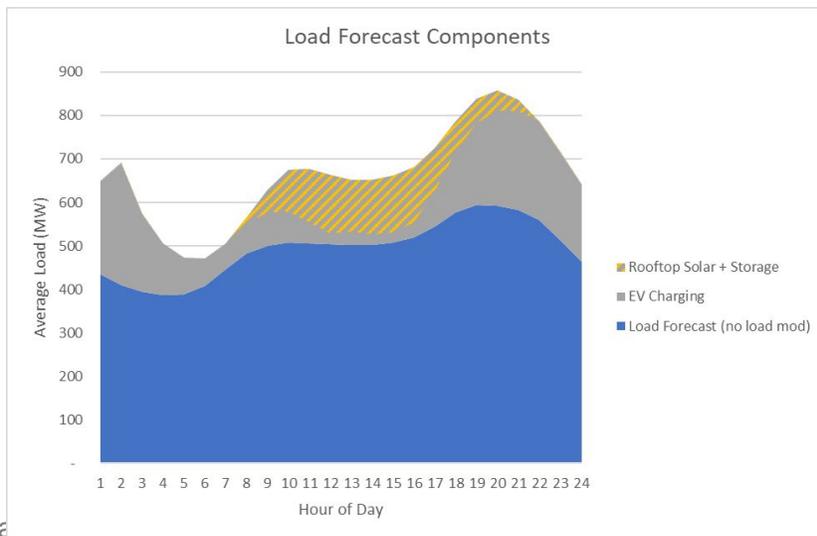
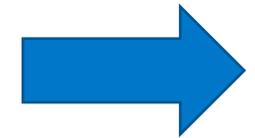
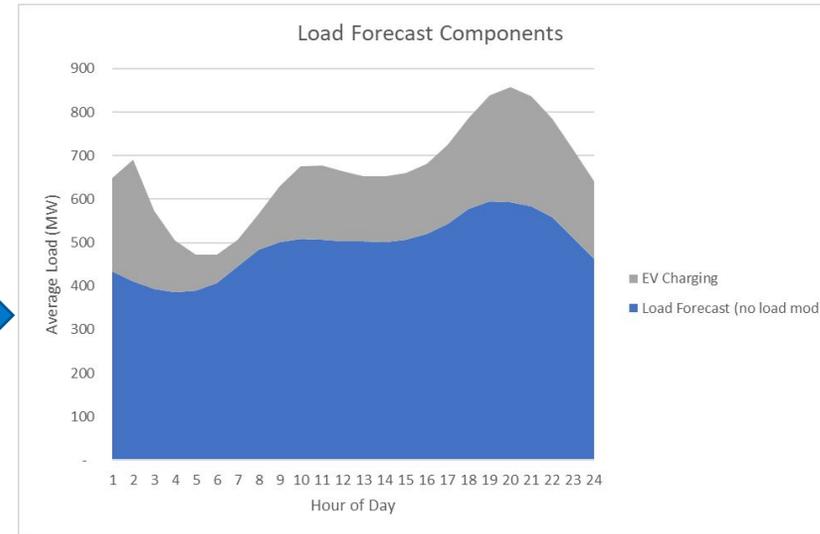
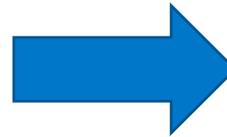
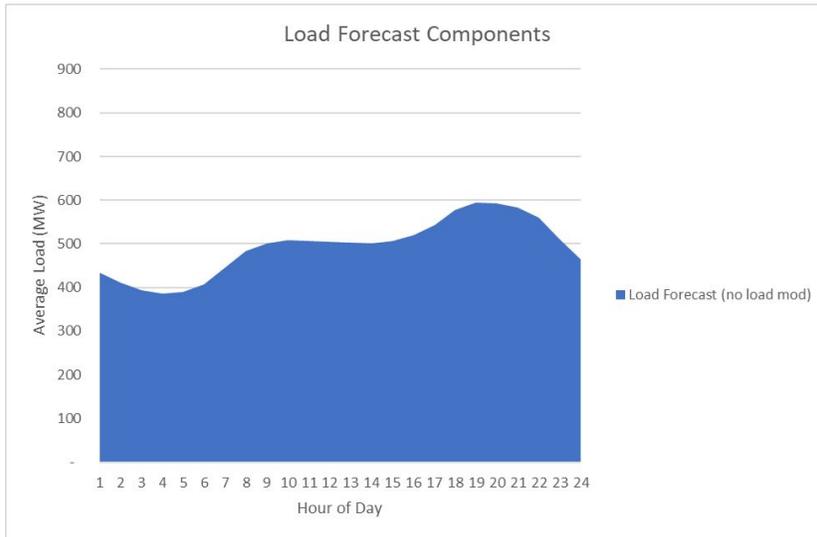


## Load Forecasting Considerations

- Peninsula Clean Energy creates long-term (20+ years) hourly load forecasts for our service territory that include:
  - Rapid EV adoption
  - Moderate rooftop solar adoption
  - Moderate growth in housing stock and commercial activity
  - Adjustments for post-COVID behavior
- We are currently working on adding specific effects of building electrification to our forecast.

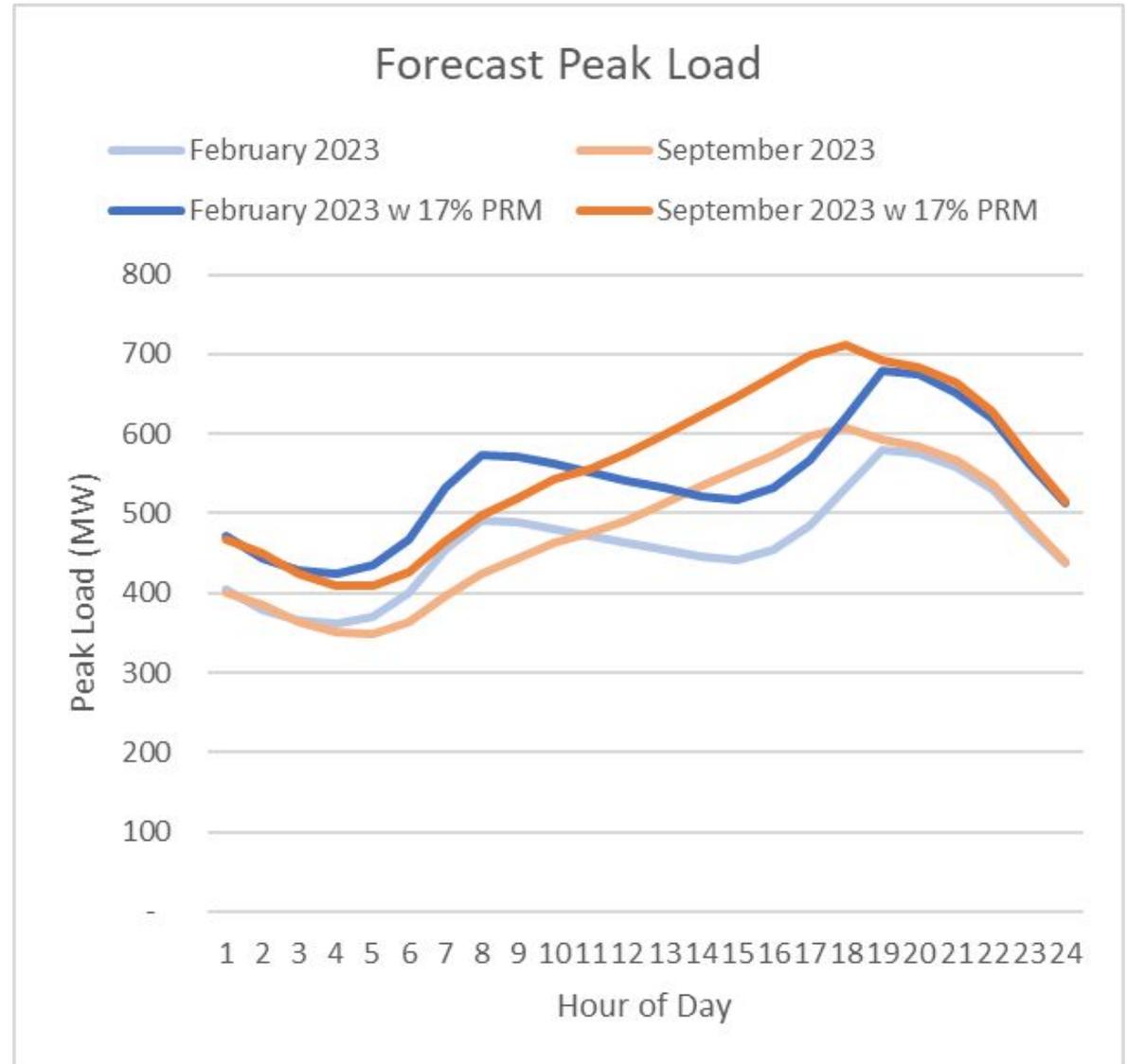


# Load Forecast Components (2035 shown)



## Peak Load and Resource Adequacy

- Peninsula Clean Energy forecasts the 24-hr load on the peak load day of each month
  - Peak load is based on a 50% exceedance weather month - not very conservative.
  - For comparison Sept 2022 in our service area was <2% exceedance weather month.
- Additional 17% “planning reserve margin” is added to our forecast to account for more extreme weather (more extreme than the 50% exceedance)



## Summary

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- Peninsula Clean Energy's 24/7 Renewable strategy helps San Mateo County and Los Banos holistically plan for our "fair share" of grid reliability.
- Peninsula Clean Energy is forecasting and planning for high EV adoption and moderate growth in other areas.
- Peninsula Clean Energy is forecasting and planning for 24-hr peak load needs for San Mateo County and Los Banos.

Thank you!

[www.PenCleanEnergy.com](http://www.PenCleanEnergy.com)





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